

City of Las Vegas

SPECIAL CITY COUNCIL MEETING AGENDA (NEVADA LOCAL GOVERNMENT SUMMIT)

**HENDERSON CONVENTION CENTER
200 SOUTH WATER STREET
HENDERSON, NEVADA 89015
Phone 229-6011**

CITY OF LAS VEGAS INTERNET ADDRESS: www.lasvegasnevada.gov

**October 14, 2009
3:00 PM**

All items on this agenda are scheduled for action unless specifically noted otherwise.

NOTE: Cellular phones are to be turned off during the Special City Council meeting.

Notice to persons with special needs: For those requiring special assistance or accommodation at the meeting, please contact (702) 267-1400 at least 72 hours in advance. "Relay Nevada", a service provider for hearing or speech impaired persons, may be contacted by dialing 7-1-1.

All Nevada Local Government Elected Officials have been invited to participate in this Summit through open invitation. A quorum of each governing body may be present. No action will be taken during this Summit, no recommendation will come forward, no findings will be made and no direction will be given as a group. Pursuant to NRS 244.085(7) and due to the fact that several county commissions will be participating in a public meeting more than 10 miles from their county seats, no official action (voting) will be taken. ***Denotes that these items may involve an action by the Las Vegas City Council*.

1. CALL TO ORDER
2. ANNOUNCEMENT RE: COMPLIANCE WITH OPEN MEETING LAW
3. PLEDGE OF ALLEGIANCE
4. WELCOME BY HOST CITY
5. ACKNOWLEDGEMENT OF SUMMIT FACILITATOR
6. ACKNOWLEDGEMENT OF SUMMIT TECHNICAL ADVISORS
7. ** REPORT ON SB-264 – Interim study concerning the powers delegated to Local Governments - report provided by the cities of Henderson, North Las Vegas and Reno

City of Las Vegas

8. ** REPORT ON SCR-37 – Review of Nevada’s Revenue Structure - report provided by the city of Sparks and Clark County
9. ** REPORT ON AB-494 – Report concerning the consolidation or reorganization of certain functions performed by Local Governments - report provided by the city of Las Vegas and Washoe County
10. ** MEETING SUMMARY – Individual councils or commissions may take action on their own as they deem appropriate through their respective governing bodies following the Summit
11. CITIZENS PARTICIPATION: PUBLIC COMMENT DURING THIS PORTION OF THE AGENDA MUST BE LIMITED TO MATTERS WITHIN THE JURISDICTION OF THE CITY COUNCIL. NO SUBJECT MAY BE ACTED UPON BY THE CITY COUNCIL UNLESS THAT SUBJECT IS ON THE AGENDA AND IS SCHEDULED FOR ACTION. IF YOU WISH TO BE HEARD, COME TO THE PODIUM AND GIVE YOUR NAME FOR THE RECORD. THE AMOUNT OF DISCUSSION ON ANY SINGLE SUBJECT, AS WELL AS THE AMOUNT OF TIME ANY SINGLE SPEAKER IS ALLOWED, MAY BE LIMITED
12. ADJOURNMENT

THIS MEETING HAS BEEN PROPERLY NOTICED AND POSTED AT THE FOLLOWING LOCATIONS:

Henderson Convention Center, 200 S. Water Street
Clerk’s Bulletin Board, City Hall Plaza, 2nd Floor Skybridge
Bulletin Board, City Hall Plaza (next door to Metro Records)
Las Vegas Library, 833 Las Vegas Boulevard North
Clark County Government Center, 500 S. Grand Central Parkway
Grant Sawyer Building, 555 E. Washington Avenue

AGENDA SUMMARY PAGE
SPECIAL CITY COUNCIL MEETING OF: OCTOBER 14, 2009

SUBJECT:
CALL TO ORDER



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SUBJECT:

ANNOUNCEMENT RE: COMPLIANCE WITH OPEN MEETING LAW



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AGENDA SUMMARY PAGE
SPECIAL CITY COUNCIL MEETING OF: OCTOBER 14, 2009

DEPARTMENT: CITY MANAGER

DIRECTOR: ELIZABETH N. FRETWELL

☐ Consent ☒ Discussion

SUBJECT:

ADMINISTRATIVE:

** REPORT ON SB-264 - Interim study concerning the powers delegated to Local Governments
- report provided by the cities of Henderson, North Las Vegas and Reno

Fiscal Impact

☒

No Impact

☐

Augmentation Required

☐

Budget Funds Available

Amount:

Funding Source:

Dept./Division:

PURPOSE/BACKGROUND:

Receive reports from the cities of Henderson, North Las Vegas and Reno regarding the interim study.

No action will be taken during this summit, no recommendation will come forward, no findings will be made and no direction will be given as a group. Pursuant to NRS 244.085(7) and due to the fact that several county commissions will be participating in a public meeting more than 10 miles from their county seats, no official action (voting) will be taken. [**Denotes that these items may involve an action by the Las Vegas City Council].

RECOMMENDATION:

None

BACKUP DOCUMENTATION:

1. Senate Bill No. 264
2. General Information Report
3. PowerPoint Presentation
4. Reno City Council Resolution No. 7410

CHAPTER.....

AN ACT relating to local governmental administration; directing the Legislative Commission to conduct an interim study of the powers delegated to local governments; requiring the Legislative Commission to appoint an Interim Technical Advisory Committee for Intergovernmental Relations; providing for the administration and specifying the duties of the Interim Technical Advisory Committee; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Section 8 of this bill directs the Legislative Commission to conduct an interim study concerning the powers delegated to local governments, including the feasibility of increasing the powers of local governments related to taxation.

Section 9 of this bill requires the Legislative Commission to appoint an Interim Technical Advisory Committee for Intergovernmental Relations, composed of six representatives of local governments and three representatives of state agencies. The purpose of the committee is to foster communication and cooperation among the State Government and local governments. The Committee is charged with serving as a forum for discussion among governments, engaging in activities and conducting studies on issues relating to state and local governments, and reporting to the interim committee appointed pursuant to **section 8** of this bill.

WHEREAS, In 1868, Judge John F. Dillon of the Iowa Supreme Court established in *Merriam v. Moody's Executors*, 25 Iowa 163 (1868), a common law rule of statutory interpretation known as Dillon's Rule, which limits the powers of local governments; and

WHEREAS, Under Dillon's Rule, a local government possesses and can exercise only those powers which are: (1) granted in express words; (2) necessarily or fairly implied in or incident to the powers expressly granted; or (3) essential to the accomplishment of the declared objects and purposes of the local government and which are not simply convenient, but indispensable; and

WHEREAS, The Nevada Supreme Court has cited Dillon's Rule in several opinions; and

WHEREAS, Allowing greater autonomy for local governments in this State may promote more efficient use of limited governmental resources; now, therefore,



THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN
SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Sections 1-7. (Deleted by amendment.)

Sec. 8. 1. The Legislative Commission shall appoint an interim committee to conduct a study of the powers of local governments in this State. The study must include, without limitation:

(a) *An* examination of:

(1) The structure, formation, function and powers of local governments in this State;

(2) The potential fiscal impact in this State resulting from abolishing Dillon's Rule;

(3) The feasibility of increasing the powers of local governments in this State; and

~~the~~ (4) The experiences of states that have rejected Dillon's Rule ~~the~~; and

(b) *The consideration of any recommendations submitted to the interim committee pursuant to section 9 of this act.*

2. The interim committee must be composed of six Legislators, one of whom must be appointed as Chairman of the committee, as follows:

(a) The Chairman of the Senate Standing Committee on Government Affairs;

(b) The Chairman of the Assembly Standing Committee on Government Affairs;

(c) One member appointed by the Majority Leader of the Senate;

(d) One member appointed by the Minority Leader of the Senate;

(e) One member appointed by the Speaker of the Assembly; and

(f) One member appointed by the Minority Leader of the Assembly.

3. To assist with the study, the Chairman of the interim committee may appoint a technical advisory committee consisting of representatives of local governments in this State, who serve without salary, but are entitled to receive the per diem allowance and travel expenses provided for state officers and employees generally.

4. Any recommended legislation proposed by the interim committee must be approved by a majority of members of the Senate and a majority of the members of the Assembly appointed to the Committee.



5. On or before February 1, 2011, the Legislative Commission shall submit a report of the results of the study conducted pursuant to this section and any recommendation for legislation to the Director of the Legislative Counsel Bureau for transmission to the 76th Session of the Nevada Legislature.

Sec. 9. 1. The Legislative Commission shall, as soon as practicable after July 1, 2009, appoint an Interim Technical Advisory Committee for Intergovernmental Relations, consisting of:

- (a) Six representative of local governments in this State; and
- (b) Three representatives of agencies of this State.

2. The purpose of the Interim Technical Advisory Committee is to foster effective communication, cooperation and partnerships among the State Government and local governments to improve the provision of governmental services to the people of this State.

3. The Interim Technical Advisory Committee shall elect from among its membership and by majority vote a Chairman and Vice Chairman.

4. The Interim Technical Advisory Committee shall meet at least once every 3 months and at such additional times as may be deemed necessary by the Chairman. A majority of the members of the Committee constitutes a quorum for the transaction of business, and a majority of those members present at any meeting is sufficient for any official action taken by the committee.

5. Each member of the Interim Technical Advisory Committee who is an officer or employee of the State or a local government must be relieved from his duties without loss of his regular compensation so that he may prepare for and attend meetings of the Committee and perform any work necessary to accomplish the work of the Committee in the most timely manner practicable. A state agency or local government shall not require an officer or employee who is a member of the Committee to make up the time he is absent from work to fulfill his obligations as a member, nor shall it require the member to take annual vacation or compensatory time for the absence. Such a member shall serve on the Committee without additional compensation, except that while he is engaged in the business of the Committee, he is entitled to receive the per diem allowance and travel expenses provided for state officers and employees generally, which must be paid by the state agency or local government which employs him.

6. The Nevada Association of Counties and the Nevada League of Cities and Municipalities shall provide the Interim Technical Advisory Committee with administrative support.



7. The Interim Technical Advisory Committee shall:

(a) Serve as a forum for the discussion and resolution of intergovernmental problems among the State Government and local governments;

(b) Engage in activities and conduct studies relating to, without limitation:

(1) The structure of local governments;

(2) The functions and powers, including, without limitation, fiscal powers, of local governments;

(3) Relationships among the State Government and local governments;

(4) The allocation of state and local resources; and

(5) Any appropriate legislation to be recommended to the interim committee appointed pursuant to section 8 of this act; and

(c) On or before June 1, 2010, submit to the interim committee appointed pursuant to section 8 of this act:

(1) A recommendation regarding the need for a permanent Nevada Advisory Commission on Intergovernmental Relations; and

(2) Any other recommendations for appropriate legislation resulting from any reviews or studies conducted by the Interim Technical Advisory Committee.

8. As used in this section:

(a) "Agency" has the meaning ascribed to it in NRS 233B.031.

(b) "Local government" has the meaning ascribed to it in NRS 354.474.

Sec. 10. 1. This act becomes effective on July 1, 2009.

2. Section 9 of this act expires by limitation on June 30, 2011.



GENERAL INFORMATION REPORT

Office of the City Manager	GIR No.: _____
Mark T. Calhoun, City Manager, Henderson Donna Dreska, City Manager, Reno Gregory E. Rose, City Manager, North Las Vegas	Date: October 14, 2009
Issue: Senate Bill 264 (2009) Interim Study: Powers Delegated to Local Governments	

Staff briefing council: Bristol Ellington, City of Henderson
Chris Good, City of Reno

Subject/Issue Statement: Senate Bill 264 (2009) calls for an interim study of the feasibility, fiscal impact, and other states' experiences of increasing the powers of local government. The study is due to the Full Interim Committee by June 1, 2010, and to the Legislative Counsel Bureau by February 1, 2011.

Summary:

Dillon's Rule and Home Rule:

Nevada is one of five states without constitutional provisions, amendments or laws providing for home rule to municipalities or counties (the others are Alabama, Hawaii, New Hampshire and North Carolina.) This makes Nevada a "Dillon's Rule" state, where:

(A) municipal corporation possesses and can exercise the following powers and no others: First, those granted in express words; second, those necessarily implied or necessarily incident to the powers expressly granted; third, those absolutely essential to the declared objects and purposes of the corporation - not simply convenient, but indispensable.

Dillon's rule has been interpreted in Nevada to apply to cities and counties, although Nevada counties are granted the authority to levy taxes for the purposes prescribed by law, to the extent authorized by law.

Home rule, on the other hand, refers to the concept of local self-government and the powers granted to the citizens of a local area to structure, organize and empower their local government. Home rule authority is defined differently state-by-state, with four primary areas in which home rule powers are exercised by local governments:

- Structural - power to choose the form of government, charter and enact charter revisions;
- Functional - power to exercise powers of local self government;
- Fiscal - authority to determine revenue sources, set tax rates, borrow funds and other related activities, and;
- Personnel - authority to set employment rules and conditions ranging from remuneration to collective bargaining.

With home rule, local citizens are permitted to resolve local issues with local approaches, fostering flexibility, innovation and responsiveness. Home rule reduces the amount of time a state legislature devotes to local issues, and places the responsibility for public expenditures and taxation on local officials, who meet more frequently than the Nevada Legislature can.

SB 264 (2009):

In the 2009 Nevada legislative session, Senator Terry Care sponsored SB 264, which became law, and calls for an interim study on:

- The feasibility of increasing the powers of local government in Nevada
- The fiscal impact to the State of making such changes
- The experiences of states that have rejected Dillon's Rule

The law calls for the formation of a full interim committee to conduct this study, consisting of six legislators:

- Chairman of the Senate Government Affairs Committee (Senator John Lee, Chairman)
- Chairman of Assembly Government Affairs Committee (Assemblywoman Marilyn Kirkpatrick, Vice Chairman)
- One member appointed by Senate Majority Leader (Senator Terry Care)
- One member appointed by Senate Minority Leader (Senator Mike McGinness)
- One member appointed by the Speaker of the Assembly (Assemblyman Tick Segerblom)
- One member appointed by the Senate Minority Leader (Assemblyman Pete Goicoechea)

This committee may create a technical advisory committee consisting of only local government representatives.

Additionally, the law calls for the Legislative Commission to appoint an Interim Technical Advisory Committee for Intergovernmental Relations to "foster effective communication, cooperation and partnerships among the State government and local governments to improve the provision of governmental services to the people of this State." This committee is to include six representatives of local governments and three representatives of State agencies. They must meet at least once every three months and study:

- The structure of local governments;
- The functions and powers of local governments, including fiscal powers
- Relationships among the State Government and local governments
- Allocation of state and local resources
- Legislation to recommend to the full interim committee

The report from the Interim Technical Advisory Committee for Intergovernmental Relations is due to the full interim committee by June 1, 2010. The Legislative Commission is to create a full report of the study's results and any recommendation for legislation, and submit it to the Legislative Counsel Bureau by February 1, 2011, for transmission to the 76th Nevada Legislature.

Components of Increased Local Government Authority:

There are a number of ways to approach increasing the authority of local government in Nevada. They include:

1. Structural Component: In Nevada, charter cities may amend their charter through a vote of the people or through the legislative process. Focusing on the structural component, a home rule charter would grant local governments direct power over its charter, to choose its form of government through a vote of the people, and to enact charter revisions without legislative approval. The process of amending a home rule charter could be

initiated by the voters, or through the local government's governing body. If by the latter, a charter commission would then be appointed, public hearings held, and a report issued to the governing body. A majority vote of the governing body would then amend the charter.

Note that currently this option would only be available to charter cities.

2. Functional Component: Changes to the functional component could be done in tandem with changes to the structural component or through separate legislation. They could include establishing the inherent authority of local governments to create special taxing districts and the ability to exercise more control in decisions within the local jurisdiction (i.e. land use, residential construction tax, court charges, special assessment in redevelopment districts).
3. Fiscal Component: Having fiscal home rule would give local governments the authority to raise and lower taxes, institute special tax districts to fund local improvements, and to initiate bond measures and tax overrides.
4. Personnel Component: Home rule regarding personnel includes the ability for local entities to establish the positions necessary to provide government services, and the framework in which those positions function.

Options to Implement Changes to Home Rule:

1. Amending the Nevada Constitution
 - a. Supported twice by the Legislature, passes a statewide vote
 - or-
 - b. State-wide ballot initiative, must be passed by voters twice
2. An advisory ballot question encouraging legislators to grant home rule through statutory changes (not binding)
3. Statutory changes through legislation (with or without the advisory question)

Attached for your information are copies of Senate Bill 264 and Resolution 7410, adopted by the City of Reno on September 23, 2009, supporting efforts by the Nevada League of Cities to seek more local control.

Senate Bill 264 (2009)

Home Rule Interim Study

Presentation to
Local Government Summit
October 14, 2009

Home Rule Interim Study

- Home Rule Definition
- NV is one of 5 states without Constitutional provisions regarding Home Rule (AL, HI, NH, NC, NV)
- Counties are different from cities; more like general law cities
- NV is considered “non-home rule” state

Dillon's Rule

- Without home rule, Dillon's Rule is generally applied in Nevada
- Dillon's Rule Definition
- Result is a significant amount of legislation each session as cities and counties seek to expand or clarify their powers
- This lead to Senator Terry Care's SB 264

SB 264 (2009) Home Rule Interim Study

- Sponsored by Senator Terry Care
- Study
 - Feasibility of increasing the powers of local government
 - Fiscal impact to the State of making such changes
 - Experiences of states that have rejected Dillon's Rule
 - Due to Full Interim Committee by June 1, 2010
- Report due to LCB by February 1, 2011

Full Interim Committee

- Six Members
 - Senator John Lee (Chair)
 - Assemblywoman Marilyn Kirkpatrick (Vice-Chair)
 - Senator Terry Care
 - Senator Mike McGinness
 - Assemblyman Pete Goicoechea
 - Assemblyman Tick Segerblom
- This committee may create a technical advisory committee consisting of only local government representatives

Interim Technical Advisory Committee

- Legislative Commission shall appoint an Interim Technical Advisory Committee for Intergovernmental Relations, after July 1, 2009
- Nine Members
 - Six representatives of local government
 - Three representatives of State agencies
- Must meet at least once every three months
- Report due to the Full Interim Committee by June 1, 2010

Key Dates & Next Steps

- Full Interim Committee may appoint Technical Advisory Committee
- Legislative Commission shall appoint a 9-member Interim Technical Advisory Committee
- Report from Interim Technical Advisory Committee due to Full Interim Committee by June 1, 2010
- Report due to LCB by February 1, 2011
- Research/determine options regarding local government control

Questions?
Discussion?

RESOLUTION NO. 7410

**RESOLUTION SUPPORTING THE NEVADA LEAGUE OF CITIES AND
MUNICIPALITIES' SUBMISSION OF AN ADVISORY STATEWIDE BALLOT
QUESTION SUPPORTING THE CREATION OF HOME RULE FOR LOCAL
GOVERNMENTS**

WHEREAS, The Nevada Legislature meets every other year and local governments meet and confer and debate the issues of importance to the community on a continuing and regular basis; and

WHEREAS, it is recognized that local governments have some ability to enter into cooperative agreements provided in Chapter 277 of the Nevada Revised Statutes to consolidate or reorganize their public institutions; and

WHEREAS, local communities are diverse, and greater home rule would allow local citizens to solve their problems in their own fashion. In this fashion, decentralization fosters local flexibility, innovation, and responsiveness; and

WHEREAS, local citizens should be permitted to select the form of government they prefer; and

WHEREAS, the City of Reno and other local governments in Nevada have sought to have more control over their fiscal destiny; and

WHEREAS, home rule self-government of cities has a long-standing tradition in Nevada, but in 1968 the Nevada Supreme Court found that the home rule self-government provided by the Nevada Legislature in its former Nevada Compiled Laws Section 1100 et seq., (Nevada's current NRS chapter 266) was not likewise granted to cities organized under any other NRS Chapter; and

WHEREAS, there is no state statutory requirement for members of Nevada State Legislature to meet with their district local government officials to fully consider the impacts of state reallocation of local revenue; and

WHEREAS, intergovernmental cooperation on issues affecting State and local governments, especially those relating to fiscal matters, is important to the citizens of the State of Nevada; and

NOW, THEREFORE, BE IT RESOLVED, that the Reno City Council hereby supports the Nevada League of Cities' seeking the Nevada Legislature to act to:

(1) Provide for increased intergovernmental cooperation between the State and local governments to address local issues, including fiscal matters, and

(2) As part of the intergovernmental cooperation, to pass laws providing greater

authority to local governments increasing home rule to allow local citizens to solve their problems, which decentralization fosters local flexibility, innovation, and responsiveness.

Upon motion by City Council Member Sferrazza, seconded by City Council Member Hascheff, the foregoing Resolution was passed and adopted this 23rd day of September, 2009 by the following vote:

AYES: Sferrazza, Hascheff, Gustin, Zadra, Dortch, Aiazzi, Cashell

NAYS: None

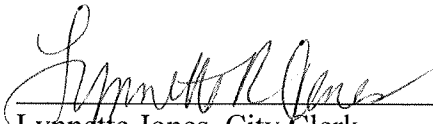
ABSENT: None ABSTAIN: None

Approved this 23rd day of September, 2009.


Robert A. Cashell, Sr., Mayor



ATTEST:


Lynnette Jones, City Clerk

AGENDA SUMMARY PAGE
SPECIAL CITY COUNCIL MEETING OF: OCTOBER 14, 2009

DEPARTMENT: CITY MANAGER

DIRECTOR: ELIZABETH N. FRETWELL

☐ Consent ☒ Discussion

SUBJECT:

ADMINISTRATIVE:

** REPORT ON SCR-37 – Review of Nevada’s Revenue Structure - report provided by the city of Sparks and Clark County

Fiscal Impact

☒

No Impact

☐

Augmentation Required

☐

Budget Funds Available

Amount:

Funding Source:

Dept./Division:

PURPOSE/BACKGROUND:

Presentations made by the city of Sparks and Clark County reviewing Nevada’s Revenue Structure.

No action will be taken during this summit, no recommendation will come forward, no findings will be made and no direction will be given as a group. Pursuant to NRS 244.085(7) and due to the fact that several county commissions will be participating in a public meeting more than 10 miles from their county seats, no official action (voting) will be taken. [**Denotes that these items may involve an action by the Las Vegas City Council].

RECOMMENDATION:

None

BACKUP DOCUMENTATION:

1. Senate Concurrent Resolution No. 37
2. General Information Report
3. PowerPoint Presentation

Senate Concurrent Resolution No. 37–
Senator Horsford

Joint Sponsor: Assemblyman Ocegüera

FILE NUMBER.....

SENATE CONCURRENT RESOLUTION—Providing for the Interim Finance Committee to conduct a review of Nevada’s revenue structure and to provide long-term stabilization of revenue.

WHEREAS, A prolonged recession has left Nevada with a large general fund deficit; and

WHEREAS, Nevada’s existing state revenue sources are insufficient to fund essential state services such as education, health and human services and public safety programs; and

WHEREAS, Nevada’s 2009-2011 budget includes nonrecurring federal stimulus funds and tax revenues that will sunset on June 30, 2011; and

WHEREAS, It is essential that the State in the future have a stable, equitable, transparent and competitive revenue system; and

WHEREAS, It is vital that policymakers not be unduly constrained by the current distribution of public revenues or the current mixture of public revenue sources in making decisions regarding the State’s fiscal system; and

WHEREAS, It is in the best interest of Nevada that the State’s revenue system reflect the long-term needs of the State, the diversity of Nevada’s economy and nationally recognized best practices; now, therefore, be it

RESOLVED BY THE SENATE OF THE STATE OF NEVADA, THE ASSEMBLY CONCURRING, That the Interim Finance Committee shall appoint a Subcommittee to conduct a review of Nevada’s revenue structure and to provide long-term stabilization of revenue. The Subcommittee shall carry out the following functions:

1. Review proposals for broad-based taxes which are fair and equitable;
2. Examine strategies for mitigating tax burdens on both businesses and consumers, including reductions, if possible, in existing taxes, both state and local;
3. Consider the public’s willingness to having existing taxes be decreased as other tax revenues become available;
4. Using current statistical information, propose strategies and recommendations to advance the State of Nevada in nationwide rankings in key quality-of-life areas, including education, health and



human services, public safety, economic diversification, job creation, transit and energy use; and

5. Develop a quality-of-life vision for the State of Nevada for a 5-year period, a 10-year period and a 20-year period; and be it further

RESOLVED, That the Subcommittee shall appoint a Nevada Vision Stakeholder Group, with members selected from a list of names submitted by community and statewide groups involved in business, education, health care, human services, economic development, transit and energy, or any other groups deemed appropriate by the Subcommittee, to assist in developing 5-year, 10-year and 20-year strategic plans for improving the State's quality of life; and be it further

RESOLVED, That, with money available for this purpose, the Interim Finance Committee shall, through competitive bidding, retain the services of a qualified, independent consultant to review Nevada's public revenue structure and make recommendations to the Interim Finance Committee relating to:

1. The allocation of revenue from taxation and other sources between the State and local governments;

2. The adequacy of the revenue sources of the State and local governments and each level of government in supplying sufficient revenue for the services provided by the respective governments and governmental agencies;

3. The relative stability of the revenue sources of the State and local governments and each level of government and each governmental agency;

4. The degree to which the revenue sources of the State and local governments reflect the current economic activity of the State;

5. The degree to which the revenue sources of the State and local governments are representative of the way business is conducted today relative to administration and compliance;

6. The extent to which the earmarking of various revenue sources has removed flexibility in efficiently allocating those revenue sources;

7. The extent to which the revenue sources of state and local governmental agencies increase in proportion to increased population and the corresponding increased demand for the services provided by the respective governments and governmental agencies;

8. Any recommendations to improve the equity of the allocation of revenue and the stability of the sources of revenue for State Government and the various local governmental entities and



changes which will improve the flexibility, collection and administration of existing revenue sources; and

9. Any other matters that the Interim Finance Committee deems necessary to improve the equity, stability, transparency and competitiveness of the State's tax system; and be it further

RESOLVED, That in conjunction with the revenue stabilization study process, the consultant shall:

1. Collect independent data on Nevada's national rankings in quality-of-life areas; and

2. Coordinate with the Nevada Vision Stakeholder Group to develop strategies to advance Nevada's national standing in critical quality-of-life areas; and be it further

RESOLVED, That the consultant shall deliver a report of his findings concerning revenue stabilization to the Interim Finance Committee on or before July 1, 2010, which must include specific recommendations as well as the impact of implementing those recommendations on the State, local governments and various types of businesses, including, without limitation, large and small businesses, capital-intensive and labor-intensive businesses and high-margin and low-margin businesses and as well the impact on the general population; and be it further

RESOLVED, That the consultant shall deliver a report of his findings concerning quality-of-life areas to the Interim Finance Committee on or before July 1, 2010, including, without limitation, proposed strategies and recommendations from the Nevada Vision Stakeholder Group in key areas such as education, health and human services, public safety, economic diversification, job creation, transit and energy use; and be it further

RESOLVED, That the Interim Finance Committee shall hold at least two public hearings to evaluate the findings of the consultant; and be it further

RESOLVED, That the Subcommittee shall create a Technical Working Group consisting of the Senate Fiscal Analyst, the Assembly Fiscal Analyst, the Chief of the Budget Division of the Department of Administration, the Executive Director of the Department of Taxation, the Vice Chancellor of Finance of the Nevada System of Higher Education, the Deputy Superintendent of Administrative and Fiscal Services of the Department of Education and the Chairman of the Committee on Local Government Finance; and be it further

RESOLVED, That the Subcommittee shall direct the Technical Working Group to ensure that the State is prepared to implement, on



or before July 1, 2011, revenue stabilization recommendations accepted and forwarded by the Subcommittee; and be it further

RESOLVED, That the Technical Working Group shall undertake any work necessary to ensure the State's readiness to implement required modifications to the State's existing revenue system, including, without limitation, any upgrade or replacement of equipment or software required for such a modification; and be it further

RESOLVED, That, upon recommendation of the Subcommittee, the Executive Director of the Department of Taxation may request an allocation from the Contingency Fund pursuant to NRS 353.266, 353.268 and 353.269 to acquire a technologically sound computer system necessary for the collection or allocation of taxes in the State; and be it further

RESOLVED, That the Interim Finance Committee shall, on or before October 1, 2010, submit a report of the results of its review and any recommendations for legislation to the Governor and the Director of the Legislative Counsel Bureau for transmittal to the 76th Session of the Nevada Legislature.



GENERAL INFORMATION REPORT

Office of the Clark County Manager	GIR No.: _____
Virginia Valentine, Manager, Clark County Shaun Carey, Manager, City of Sparks	Originating Department: Clark County Administrative Services Date: 10/5/09
Issue: Report on SCR 37: Review of Nevada's Revenue Structure	Contact/Ext.: Sabra Smith Newby 702-455-3530

Staff briefing council:

Clark County and City of Sparks

Subject/Issue Statement:

Clark County and the City of Sparks have agreed to provide a presentation on SCR 37, a resolution to conduct a review of Nevada's tax and revenue structure at the Local Government Summit scheduled for October 14, 2009. The following summary outlines the SCR 37 study subcommittee members, the duties specified for the consultant, the creation of the Nevada Vision Stakeholder Group, and the responsibilities of the Technical Working Group.

Summary:

SCR 37 of the 2009 Legislative Session directed the Interim Finance Committee to establish a subcommittee that would conduct a review of Nevada's revenue structure and provide long-term recommendations on revenue stabilization. Accordingly, at the August 3, 2009 meeting of the Interim Finance Committee, a subcommittee of sixteen members was named to oversee the duties of the consultant. That subcommittee includes:

Senate	Assembly
Steven Horsford, Chair	Marcus Conklin, Vice Chair
Bernice Mathews	Bernie Anderson
David Parks	Pete Goicoechea
William Raggio	Marilyn Kirkpatrick
Dean Rhoads	Kathy McClain
Michael Schneider	John Ocegueda
Randolph Townsend	James Settelmeyer
Valerie Wiener	Lynn Stewart

The Subcommittee is charged with the following tasks:

1. Reviewing proposals for broad-based taxes which are fair and equitable;
2. Examining strategies for mitigating tax burdens on both businesses and consumers, including reductions, if possible, in existing taxes, both state and local;
3. Considering the public's willingness to having existing taxes be decreased as other tax revenues become available;
4. Using current statistical information, proposing strategies and recommendations to advance the State of Nevada in nationwide rankings in key quality-of-life areas, including education, health and human services, public safety, economic diversification, job creation, transit and energy use; and

5. Developing a quality-of-life vision for the State of Nevada for a 5-year period, a 10-year period and a 20-year period.

In addition, the Subcommittee will appoint a Nevada Vision Stakeholder Group, with members selected from a list of names submitted by community and statewide groups involved in business, education, health care, human services, economic development, transit and energy, or any other groups deemed appropriate by the Subcommittee, to assist in developing 5-year, 10- year and 20-year strategic plans for improving the State's quality of life.

In order to accomplish these tasks, the Interim Finance Committee will retain the services of a qualified, independent consultant to review Nevada's public revenue structure and make recommendations to the Interim Finance Committee relating to:

1. The allocation of revenue from taxation and other sources between the State and local governments;
2. The adequacy of the revenue sources of the State and local governments and each level of government in supplying sufficient revenue for the services provided by the respective governments and governmental agencies;
3. The relative stability of the revenue sources of the State and local governments and each level of government and each governmental agency;
4. The degree to which the revenue sources of the State and local governments reflect the current economic activity of the State;
5. The degree to which the revenue sources of the State and local governments are representative of the way business is conducted today relative to administration and compliance;
6. The extent to which the earmarking of various revenue sources has removed flexibility in efficiently allocating those revenue sources;
7. The extent to which the revenue sources of state and local governmental agencies increase in proportion to increased population and the corresponding increased demand for the services provided by the respective governments and governmental agencies;
8. Any recommendations to improve the equity of the allocation of revenue and the stability of the sources of revenue for State Government and the various local governmental entities and changes which will improve the flexibility, collection and administration of existing revenue sources; and
9. Any other matters that the Interim Finance Committee deems necessary to improve the equity, stability, transparency and competitiveness of the State's tax system.

In conjunction with the revenue stabilization study process, the consultant will also:

1. Collect independent data on Nevada's national rankings in quality-of-life areas; and
2. Coordinate with the Nevada Vision Stakeholder Group to develop strategies to advance Nevada's national standing in critical quality-of-life areas.

The consultant will deliver a report of findings concerning revenue stabilization to the Interim Finance Committee on or before July 1, 2010, which must include specific recommendations as well as the impact of implementing those recommendations on the State, local governments and various types of businesses, including, without limitation, large and small businesses, capital-intensive and labor-intensive businesses and high-margin and low-margin businesses and as well the impact on the general population.

The consultant will deliver a report of findings concerning quality-of-life areas to the Interim Finance Committee on or before July 1, 2010, including, without limitation, proposed strategies and recommendations from the Nevada Vision Stakeholder Group in key areas such as education, health and human services, public safety, economic diversification, job creation, transit and energy use.

The Subcommittee will create a Technical Working Group consisting of the:

1. Senate Fiscal Analyst, the Assembly Fiscal Analyst,
2. Chief of the Budget Division of the Department of Administration,
3. Executive Director of the Department of Taxation,
4. Vice Chancellor of Finance of the Nevada System of Higher Education,
5. Deputy Superintendent of Administrative and Fiscal Services of the Department of Education,
6. Chairman of the Committee on Local Government Finance.

The Subcommittee will direct the Technical Working Group to ensure that the State is prepared to implement, on or before July 1, 2011, revenue stabilization recommendations accepted and forwarded by the Subcommittee.

The Technical Working Group will undertake any work necessary to ensure the State's readiness to implement required modifications to the State's existing revenue system, including, without limitation, any upgrade or replacement of equipment or software required for such a modification.

Upon recommendation of the Subcommittee, the Executive Director of the Department of Taxation may request an allocation from the Contingency Fund to acquire a technologically sound computer system necessary for the collection or allocation of taxes in the State.

The Interim Finance Committee shall, on or before October 1, 2010, submit a report of the results of its review and any recommendations for legislation to the Governor and the Director of the Legislative Counsel Bureau for transmittal to the 76th Session of the Nevada Legislature.

Senate Concurrent Resolution 37 (2009) *Nevada's Tax and Revenue Structure*

Presentation to
Local Government Summit
October 14, 2009

SCR 37

Subcommittee
established by Interim
Finance Committee to
review Nevada's tax
and revenue structure

Senate	Assembly
Steven Horsford, Chair	Marcus Conklin, Vice Chair
Bernice Mathews	Bernie Anderson
David Parks	Pete Goicoechea
William Raggio	Marilyn Kirkpatrick
Dean Rhoads	Kathy McClain
Michael Schneider	John Ocegueda
Randolph Townsend	James Settelmeyer
Valerie Wiener	Lynn Stewart

IFC Subcommittee Responsibilities

- Review proposals for broad based taxes
- Examine strategies for mitigating tax burdens
- Consider public response
- Use current statistical information to propose strategies and recommendations
- Develop quality of life vision for Nevada
- Appoint Nevada Vision Stakeholder Group

Nevada Vision Stakeholder Group

- Assist in developing 5-year, 10- year and 20-year strategic plans for improving the State's quality of life
- Members of the community representing:
 - Business, education, health care, human services, economic development, transit and energy, public safety, or any other groups deemed appropriate by the Subcommittee
- Applications due October 9, 2009

Independent Consultant Responsibilities

- Review allocation of revenue between state and local government
- Examine adequacy and stability of revenue sources
- Examine interplay between revenue sources and current economic activity of Nevada
- Examine earmarking of revenue sources

Independent Consultant Responsibilities (Cont'd)

- Investigate revenue and increase in population and increase in demand for services
- Recommend improvements to equity
- Collect data on Nevada's national quality of life rankings
- Findings and recommendations due by July 1, 2010

Technical Working Group Members

- Senate Fiscal Analyst
- Assembly Fiscal Analyst
- Chief Budget Division of the Department of Administration
- Executive Director of the Department of Taxation
- Vice Chancellor of the Finance of the Nevada System of Higher Education
- Deputy Superintendent of Administrative and Fiscal Services of the Department of Education
- Chairman of the Committee on Local Government Finance

Timeline for Study

- Independent Consultant:
 - RFP Responses due October 1, 2009
- Visioning Stakeholder Group:
 - Applications due October 9, 2009
 - Meetings, November 2009 - October 2010
- Contract Period:
 - December 1, 2009 – October 1, 2010
- Report due to IFC:
 - July 1, 2010
- Report and legislation due:
 - October 1, 2010

AGENDA SUMMARY PAGE
SPECIAL CITY COUNCIL MEETING OF: OCTOBER 14, 2009

DEPARTMENT: CITY MANAGER

DIRECTOR: ELIZABETH N. FRETWELL

☐ Consent ☒ Discussion

SUBJECT:

ADMINISTRATIVE:

** REPORT ON AB-494 – Report concerning the consolidation or reorganization of certain functions performed by Local Governments - report provided by the city of Las Vegas and Washoe County

Fiscal Impact

☒

No Impact

☐

Augmentation Required

☐

Budget Funds Available

Amount:

Funding Source:

Dept./Division:

PURPOSE/BACKGROUND:

Reports made by the city of Las Vegas and Washoe County regarding consolidation or reorganization of certain functions performed by Local Governments.

No action will be taken during this summit, no recommendation will come forward, no findings will be made and no direction will be given as a group. Pursuant to NRS 244.085(7) and due to the fact that several county commissions will be participating in a public meeting more than 10 miles from their county seats, no official action (voting) will be taken. [**Denotes that these items may involve an action by the Las Vegas City Council].

RECOMMENDATION:

None

BACKUP DOCUMENTATION:

1. Assembly Bill No. 494
2. General Information Report
3. PowerPoint Presentation

CHAPTER.....

AN ACT relating to governmental administration; requiring certain local governmental entities to submit a report to the 76th Session of the Legislature concerning the consolidation or reorganization of certain functions; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

This bill requires the Board of County Commissioners of Clark County, the Board of County Commissioners of Washoe County and the governing body of each city in those counties to submit a report to the 76th Session of the Nevada Legislature concerning the consolidation or reorganization of certain functions performed by those local governments.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN
SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. On or before September 1, 2010, the Board of County Commissioners of Clark County, the Board of County Commissioners of Washoe County and the governing body of each city in those counties shall each submit a report to the Director of the Legislative Counsel Bureau for transmission to the 76th Session of the Nevada Legislature that, with respect to the functions of public safety, public works and general government performed by those entities:

1. Identifies the aspects of those functions that are currently consolidated in whole or in part.
2. Identifies the aspects of those functions that have been or are being considered for consolidation or reorganization.
3. Identifies the aspects of those functions that are not consolidated and whether those aspects may be appropriate for consolidation or reorganization in the future.
4. Analyzes and makes recommendations regarding the consolidation or reorganization of one or more aspects of those functions.
5. Provides estimates of the costs of consolidation or reorganization of one or more aspects of those functions and a projection of any long-term cost savings, to the extent feasible.
6. Analyzes the benefits of the creation of a permanent committee of affected entities that would meet periodically to discuss and coordinate future efforts at consolidation or reorganization of those functions.



Sec. 2. This act becomes effective on July 1, 2009.

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GENERAL INFORMATION REPORT

Office of the City Manager	GIR No.: _____
Betsy Fretwell, City Manager Katy Simon, Washoe County Manager	Originating Department: City of Las Vegas Administrative Services Washoe County Manager's Office Date: 10/5/2009
Issue: Report on Assembly Bill 494- Consolidation	Contact/Ext.: Ted Olivas, 702-229-6519 John Slaughter, 775-328-3607

Staff briefing council:

City of Las Vegas
Washoe County

Subject/Issue Statement:

The city of Las Vegas and Washoe County have agreed to provide a presentation on Assembly Bill 494 (AB 494), that requires the Board of County Commissioners of Clark County, the Board of County Commissioners of Washoe County and the governing body of each city in those cities to submit a report to the 76th Session of the Legislature concerning consolidation or reorganization of certain functions, at the Local Government Summit scheduled for October 14, 2009. The following summary outlines the requirements of AB 494.

Summary:

This bill requires that on or before September 1, 2010, the Board of County Commissioners of Clark County, the Board of County Commissioners of Washoe County and the governing body of each city in those counties shall each submit a report to the Director of the Legislative Counsel Bureau for transmission to the 76th Session of the Nevada Legislature that, with respect to the functions of public safety, public works and general government performed by those entities. The reports shall address the following:

1. Identify the aspects of those functions that are currently consolidated in whole or in part.
2. Identify the aspects of those functions that have been or are being considered for consolidation or reorganization.
3. Identify the aspects of those functions that are not consolidated and whether those aspects may be appropriate for consolidation or reorganization in the future.
4. Analyze and makes recommendations regarding the consolidation or reorganization of one or more aspects of those functions.
5. Provide estimates of the costs of consolidation or reorganization of one or more aspects of those functions and a projection of any long-term cost savings, to the extent feasible.
6. Analyzes the benefits of the creation of a permanent committee of affected entities that would meet periodically to discuss and coordinate future efforts at consolidation or reorganization of those functions.

Local Government Summit

October 14, 2009

Henderson Convention Center

**Betsy Fretwell
City Manager
City of Las Vegas**

**Katy Simon
County Manager
Washoe County**

10/6/2009

Local Government Summit- October 14, 2009

Assembly Bill 494 - Consolidation

- **Passed during the 2009 Legislative Session**
- **Requires the Board of County Commissioners of Clark County and Washoe County and the governing body of each city in those counties to submit a report on consolidation efforts to the Director of the Legislative Counsel Bureau**

10/6/2009

Local Government Summit- October 14, 2009

Assembly Bill 494 - Consolidation

- **Functions to address in Report:**
 - 1) **Public Safety**
 - 2) **Public Works**
 - 3) **General Government**
- **Report Due Date: September 1, 2010**

10/6/2009

Local Government Summit- October 14, 2009

Assembly Bill 494- Consolidation

Specific Information Requested:

- **Identify the aspects of those functions that are currently consolidated in whole or in part**
- **Identify the aspects of those functions that have been or are being considered for consolidation or reorganization**

10/6/2009

Local Government Summit- October 14, 2009

Assembly Bill 494- Consolidation

Specific Information Requested:

- Identify the aspects of those functions that are not consolidated and whether those aspects may be appropriate for consolidation or reorganization in the future
- Analyze and make recommendations regarding the consolidation or reorganization of one or more aspects of those functions

10/6/2009

Local Government Summit- October 14, 2009

Assembly Bill 494- Consolidation

Specific Information Requested:

- Provide estimates of the costs of consolidation or reorganization of one or more aspects of those functions and a projection of any long-term cost savings, to the extent feasible
- Analyze the benefits of the creation of a permanent committee of affected entities that would meet periodically to discuss and coordinate future efforts at consolidation or reorganization of those functions

10/6/2009

Local Government Summit- October 14, 2009

Current Applicable Statutes

Nevada Revised Statute 277: Cooperative Agreements

- **Interlocal Contracts**
- **Cooperative Agreements**
- **Regional Development Districts**
- **Implied Agreements (Law Enforcement)**

Nevada Revised Statute 280: Metropolitan Police Departments

10/6/2009

Local Government Summit- October 14, 2009

Current Applicable Statutes

Southern Nevada Regional Housing Authority

- **(AB 478 – 2009 Legislative Session)**

Nevada Revised Statute 278.026 – 278.029: Truckee Meadows Regional Planning

Nevada Revised Statute 332: Local Government Purchasing

- **Joinder or mutual use of contracts**
 - **Not intended as a method for consolidation originally but has been used as a matter of efficiency**

10/6/2009

Local Government Summit- October 14, 2009

Examples of Consolidated Efforts in Southern Nevada

- Southern Nevada Regional Housing Authority
- Las Vegas Metropolitan Police Department
- Southern Nevada Regional Planning Coalition
- Clark County School District
- Las Vegas-Clark County Library District
- Regional Transportation Commission of Southern Nevada

10/6/2009

Local Government Summit- October 14, 2009

Examples of Consolidated Efforts in Southern Nevada

- Las Vegas Valley Water District
- Clark County Water Reclamation District
- Southern Nevada Health District
- Clark County Regional Flood Control District
- Southern Nevada Area Communications Council
- Numerous Interlocal Agreements and Cooperate Agreements

10/6/2009

Local Government Summit- October 14, 2009

Examples of Consolidated/Shared Service Efforts in Washoe County

- **Regional Animal Services/Shelter**
- **Regional Emergency Communications Dispatch**
- **800 MHz Regional Radio System (17 Partners)**
- **Regional Road Impact Fees**
- **Graffiti Tracking and Abatement**

10/6/2009

Local Government Summit- October 14, 2009

Examples of Consolidated/Shared Service Efforts in Washoe County

- **Homeless Shelter Operations and Cold Weather Shelters**
- **Affordable Housing Consortium (HOME Consortium)**
- **Regional Snow Response Plan (Street Plowing)**
- **Partnership Libraries**
- **Fire: City of Reno/Truckee Meadows Fire (Washoe County)**

10/6/2009

Local Government Summit- October 14, 2009

Examples of Consolidated/Shared Service Efforts in Washoe County

- **Public Health – Washoe County District Health Department**
- **Regional Public Safety Training Center**
- **Regional Gang Unit; Regional Aviation Enforcement; Regional Special Enforcement Team; Repeat Offender Program; SWAT, Search and Rescue Team, etc.**
- **Washoe County Detention Facility**

10/6/2009

Local Government Summit- October 14, 2009

Examples of Consolidated/Shared Service Efforts in Washoe County

- **Truckee Meadows Wastewater Reclamation Facility**
- **Truckee Meadows Water Authority**
- **Truckee River Flood Control Project**
- **Truckee Meadows Regional Planning Agency**

10/6/2009

Local Government Summit- October 14, 2009

Shared Services Evaluation in Washoe County

- **Shared Services Committee of Elected Officials from Cities, County, School District – convened prior to AB 494**
- **Evaluating/planning for integration of Human Resources, Information Technology and Purchasing Functions**

10/6/2009

Local Government Summit- October 14, 2009

Key Dates and Next Steps

- **Report(s) due to the Legislative Council Bureau by September 1, 2010**
- **Determine options for report submittal:**
 - Individual
 - Multi-Agency
 - Regional
 - Statewide

10/6/2009

Local Government Summit- October 14, 2009

Discussion

Questions?

Discussion?

10/6/2009

AGENDA SUMMARY PAGE
SPECIAL CITY COUNCIL MEETING OF: OCTOBER 14, 2009

DEPARTMENT: CITY MANAGER

DIRECTOR: ELIZABETH N. FRETWELL

☐ Consent ☒ Discussion

SUBJECT:

ADMINISTRATIVE:

** MEETING SUMMARY – Individual councils or commissions may take action on their own as they deem appropriate through their respective governing bodies following the Summit

Fiscal Impact

☒

No Impact

☐

Augmentation Required

☐

Budget Funds Available

Amount:

Funding Source:

Dept./Division:

PURPOSE/BACKGROUND:

No action will be taken during this summit, no recommendation will come forward, no findings will be made and no direction will be given as a group. Pursuant to NRS 244.085(7) and due to the fact that several county commissions will be participating in a public meeting more than 10 miles from their county seats, no official action (voting) will be taken. [**Denotes that these items may involve an action by the Las Vegas City Council].

RECOMMENDATION:

None

BACKUP DOCUMENTATION:

None

AGENDA SUMMARY PAGE
SPECIAL CITY COUNCIL MEETING OF: OCTOBER 14, 2009

SUBJECT:

CITIZENS PARTICIPATION: PUBLIC COMMENT DURING THIS PORTION OF THE AGENDA MUST BE LIMITED TO MATTERS WITHIN THE JURISDICTION OF THE CITY COUNCIL. NO SUBJECT MAY BE ACTED UPON BY THE CITY COUNCIL UNLESS THAT SUBJECT IS ON THE AGENDA AND IS SCHEDULED FOR ACTION. IF YOU WISH TO BE HEARD, COME TO THE PODIUM AND GIVE YOUR NAME FOR THE RECORD. THE AMOUNT OF DISCUSSION ON ANY SINGLE SUBJECT, AS WELL AS THE AMOUNT OF TIME ANY SINGLE SPEAKER IS ALLOWED, MAY BE LIMITED



AGENDA SUMMARY PAGE

SPECIAL CITY COUNCIL MEETING OF: OCTOBER 14, 2009

DEPARTMENT: CITY CLERK

DIRECTOR: BEVERLY K. BRIDGES

☐ Consent ☒ Discussion

SUBJECT:

ADJOURNMENT

